

---

**The U.S. Federal and State Tax Simplification and Reform for Senior Citizens**

Robert Kao<sup>1</sup> and John Lee<sup>2</sup>

<sup>1</sup>Robert W. Plaster School of Business, College of Management,  
Park University, Parkville, Missouri, USA

<sup>2</sup>Rigel Technology Corporation,  
Olathe, Kansas, USA

doi.org/10.51505/IJEBMR.2024.8508

URL: <https://doi.org/10.51505/IJEBMR.2024.8508>

Received: Apr 23, 2024

Accepted: Apr 29, 2024

Online Published: May 16, 2024

**Abstract**

The U.S. Federal and many State Governments provide social security tax deductions, either partial or all, for senior citizens. However, tax systems still require those whose incomes exceed standard deductions to report and calculate their income taxes. Usually, senior citizen's income sources are from social security benefits, 401K retirement funds, IRA, annuities, pensions, and/or others. This paper provides a linear tax rate and tax formula to simplify federal and state social security and retirement taxes compared with the existing complicated tax calculation systems. This research also provides a reform proposal to combine all taxable incomes for qualified seniors who have certain retirement taxable incomes, such as less than \$25,000 for Single Filers or \$50,000 for Married Filing Jointly, and have no federal or state tax responsibilities. The numbers can be adjusted according to the tax revenue change after the tax reform. Senior citizens with more than standard deductions can simplify their tax returns. The benefits would include tax processing time and cost reductions for those qualified seniors and governments. It will comply with the goal of the IRS to make tax laws easier for senior citizens. In other words, the proposed method could achieve tax efficiency and optimal senior personal income taxation for federal and state governments, which may also be a good application for other countries.

**Keywords:** Senior Tax Return, Tax Simplification, Federal Tax Return, State Tax Return

**1. Introduction and Literature Review**

Based on the Bipartisan Budget Act of 2018 (Public Law No: 115-123, H.R.1892), the IRS has created a new Form 1040-SR for taxpayers who are 65 or older. This new form is a variation of the standard Form 1040 for the U.S. tax return for seniors. It was revised and simplified from the original Form 1040 for the eligible taxpayers and they have an option of filing either form. The new form is almost identical to Form 1040 except that it has a larger print and also provides users with more prominence to some specific tax benefits (IRS, 2020).

The new form has a higher standard deduction to seniors who do not itemize the tax report. It incorporates a chart detailing the amount of the additional standard deduction for taxpayers who are eligible in this category. The new Form 1040-SR allows income from certain other sources than the old Form 1040-EZ which only allowed the reporting of their incomes from wages, salaries, and tips.

The Form 1040-SR has an additional standard deduction for seniors to have another incentive to avoid itemizing deductions. It allows eligible taxpayers to report Social Security benefits and distributions from qualified retirement plans, annuities, or similar deferred payment arrangements. It allows to include unlimited interests and dividends and capital gains and losses.

Gale and Pechman (2001) from the Brookings Institution provided testimony and presented in Congress about the tax code simplification discussions and collaborative research. Tax simplification is supported by an understanding of the causes of complexity and the likely outcome of simplification efforts. They included numerous benefits for the simpler taxes. It would reduce taxpayers' costs of complying with the tax system in terms of time, money, and mental anguish. Also, it would likely raise the use of tax subsidies, for education unintentional tax evasion, and increase the likelihood that taxpayers would see the tax system as fair.

Many other studies have been devoted to personal taxation simplifications. Diamond and Saez (2011) suggested considering the optimal progressivity of earnings taxation and considered whether capital income should be taxed. Forebrain (2012) suggested several personal income taxation reform options and proposed the removal of tax expenditures for some forms of labor remuneration and the increase of more neutral systems of taxation for different forms of capital income. Davis, et al. (2013) indicated that the use of low-income tax credits like the Earned Income Tax Credit (EITC) is an important indicator of tax progressivity. In combination with a flat or only nominally graduated rate structure, they pointed out that these tax breaks can sometimes create an unfair result due to the highest-income taxpayers paying less of their income taxes than middle-income taxpayers.

Kao and Lee (2013) proposed a linear and gradual tax system to simplify the existing US personal income tax system. The current complex Tax Rate Schedules and Withholding Tables may be eliminated, simplified, and replaced by using a simpler way to calculate the tax rates and taxes. Kao and Lee (2014) developed the LG tax system to simplify current U.S. federal and state corporate income taxation from 6-10 tax brackets to 2 or 3. Kao and Lee (2014) suggested the tax system be used to simplify current state individual income systems practically.

The Tax Filing Simplification Act of 2019 (Warren, et al., 2019) makes several commonsense changes to simplify the tax filing process for millions of American taxpayers and lower their costs. One of the Acts would allow eligible taxpayers with simple tax situations to choose a new return-free option, which provides a pre-prepared tax return with income tax liability or refund amount already calculated. It amended the IRS Code of 1986 to establish a free online tax preparation and filing service and programs that allow taxpayers to access third-party-provided tax return information. This bill requires the IRS to establish and operate the programs free of charge online tax preparation and filing software provide technical assistance and disclose federal income tax return information to states that provide or seek to provide state-level tax filing and preparation software. Unfortunately, the Bill was not passed.

In the study of TPC (2020), another benefit of making taxes simpler could improve compliance by reducing inadvertent non-payment of taxes. In some occasions, people do not pay taxes because of the complexity of tax law. The problem could extend to tax evasion if they consider



Address:

Form Barcode

A	B	C	D	E	F	G	
Year	Your Name	Your SS#	Spouse Name	Spouse SS#	Exemptions	SS Benefits	1
							2
Federal Incomes	Adjustments (+ and -)	Federal AGI	Standard/Itemized Deductions	SS Benefit Deduction	SSBD Rate	Taxable Income	3
							4
YTI	Yearly TI	Tax rate	LG tax rate formula	Rate check	Rate Check	Tax/Table	5
	$(0 - 100,000) \times S$		$YTI \div 1,234,568 \div S + 0.01$	0.1-0.181			6
	$(100,000-300,000) \times S$		$YTI \div 2,352,941 \div S + 0.1385$	0.181-0.266			7
	Over 300,000×S		$0.37 - 31,200 \times S \div YTI$	0.266-0.37			8
Non-refundable Tax Credits	Tax balance If <0, enter 0	Other taxes and Donation	Federal tax withheld (W-2/1099s)	Refundable tax credits	Tax (Refund-)	Tax (Owe)	9
							10
Child#1 SS#	Child#1 Name	Child#2 SS#	Child#2 Name	Child#3 SS#	Child#3 Name		11
							12
Tax Refund	Routing#	Account#	Bank name	Bank phone	Checking or	Saving	13
							14
Third-party	Preparer name	EIN/SS#	Address	Signature	Phone#	Date	15
							16
Notes: Item	B4 / (such as interest)						17

(1)  $AGI = A4 + B4$       (2)  $E4 = G2 \times F4$       (3) Taxable income (G4: YTI) =  $C4 - D4 - F2 - E4$

(4) Tax (Owe+/Refund-) =  $B10 + C10 - D10 - E10$  (5) Additional documents may be needed.

Tax Return Barcode

**Signature: Your** \_\_\_\_\_ **Spouse** \_\_\_\_\_ **Date** \_\_\_\_\_

The existing tax return forms may be simplified, which is shown in Table 1. After filling in basic information including name, social security #, tax status (1, 2, or 1.5), year, and address, the social security (SS) deduction rate is 1 (100%), 1-0.15 or 0.15 (AGI at 0-\$25,000-\$50,000-\$64,000-). The simple form can be used by all people including seniors. ([https://taxsimplecenter.net/uploads/8/3/3/9/83395216/wtaxproblem\\_solutionf8.pdf](https://taxsimplecenter.net/uploads/8/3/3/9/83395216/wtaxproblem_solutionf8.pdf))

The existing federal tax system can be matched and simplified with two linear formulas and one existing formula at [https://taxsimplecenter.net/uploads/8/3/3/9/83395216/wf\\_summary23.pdf](https://taxsimplecenter.net/uploads/8/3/3/9/83395216/wf_summary23.pdf) Page 4). If your calculated tax rate is out of its check range, the calculation is wrong and needs to be done again. Tax (G6, 7, or 8) is to multiply the tax rate and yearly taxable income (YTI). Another option is to use the existing Tax Table (12 pages) for Tax. They should be very close. Tax balance (B10) is to deduct Non-refundable tax credits from Tax. If B10 is negative, enter 0. For itemized deductions and tax credits, related additional forms and documents are needed.

With the tax simplification, the tax revenue formula can be simplified significantly (S=1, 2, or 1.5).

$$\text{Total tax} = \text{Sum}((\text{YTIa} \div \text{A} \div \text{S} + 0.1) \text{ YTIa}) + \text{Sum}((\text{YTIb} \div \text{C} \div \text{S} + 0.1385) \text{ YTIb}) + \text{Sum} (0.37 \text{ YTIc} - \text{D} \times \text{S})$$

The general tax rate formula is  $\text{YTI} \div \text{A} \div \text{S} + 0.1$ ,  $\text{YTI} \div \text{C} \div \text{S} + 0.1385$  and  $0.37 - \text{D} \times \text{S} + \text{YTI}$ . A=1,234,568 is from  $100,000 \div (0.181 - 0.1)$ , C=2,352,941 is from  $200,000 \div (0.266 - 0.181)$  and D=31,200 is from  $300,000 \times (0.37 - 0.266)$ . There are three taxable income ranges 0 -  $(\$100,000 - \$300,000) \times \text{S}$ . All tax data including the above seniors with less than certain AGI are considered. Neutral tax revenue can be reached with these number adjustments for seniors. Table 1 can be used by all people including seniors.

The general tax rate formula is  $\text{YTI} \div \text{A} \div \text{S} + 0.1$ ,  $\text{YTI} \div \text{C} \div \text{S} + 0.1385$  and  $0.37 - \text{D} \times \text{S} + \text{YTI}$ . A=1,234,568 is from  $100,000 \div (0.181 - 0.1)$ , C=2,352,941 is from  $200,000 \div (0.266 - 0.181)$  and D=31,200 is from  $300,000 \times (0.37 - 0.266)$ . There are three taxable income ranges 0 -  $(\$100,000 - \$300,000) \times \text{S}$ . All tax data including the above seniors with less than certain AGI are considered. Neutral tax revenue can be reached with these number adjustments for seniors. Table 1 can be used by all people including seniors.

*2.2 Federal Tax Calculation Elimination and Simplification for Senior Citizens*

The existing tax systems require all retired people with incomes above federal standard deductions (\$12,950 for Single or \$25,900 for Married filing jointly in 2022) to figure out taxes for their tax returns. The existing federal tax system involves social security benefit taxation or deduction rates. Most seniors have simple incomes from social security benefits, 401K retirement funds, IRA, annuities, and other incomes. A simple reform proposal is presented to let many retired people with less than certain adjustable gross income AGI do not need to calculate their taxes for their tax returns to save time and costs for many retired people and the federal government.

<u>Adjustable gross income (AGI):</u>	<u>Retirement taxable income (RTI) deduction:</u>
Not over $\$25,000^* \times \text{S}$	$100\% \times \text{RTI}$
$(\$25,000 - \$45,000) \times \text{S}$	$(1 - (\text{AGI} \div \text{S} - 25,000) \div 20,000) \times \text{RTI}$
Over $\$45,000 \times \text{S}$	0

If adjustable gross income (AGI) is not over  $\$25,000 \times \text{S}$ , retirement taxable income (RTI) deduction is 100%, and total non-retirement taxable income not over  $\$1,000^* \times \text{S}$  is allowed to have income tax to 0. Then these seniors do not need to calculate taxes for their tax returns. S is the status number (2 for married individuals filing joint returns or 1 for all other individuals). If adjustable gross income (AGI) is over  $\$25,000 \times \text{S}$  but not over  $\$45,000 \times \text{S}$ , a rate from 100% to 0 (or 15%\*) is deducted for all retirement taxable incomes. The linear formula may be equally converted into  $((45,000 - \text{AGI} \div \text{S}) \div 20,000) \times \text{RTI}$ . If adjustable gross income (AGI) is over  $\$45,000 \times \text{S}$ , retirement taxable income deduction is 0. \*\$25,000, \$45,000, \$1,000, 0%, 15%, and other numbers for seniors can be adjusted to have neutral or less tax revenue change before and after the tax reform. Social security benefits (G2), social security benefit deduction (SSBD) rate (F4), and SSBD (E4) in Table 1 can be replaced with retirement taxable incomes (RTI), RTI rate, and RTI deduction.

All retirement taxable incomes may be combined simply with equal basis, which means all rates are equal to 1 ( $R_1=R_2=R_3=R_4=...=1$ ). Another option is to have different  $R_1, R_2, R_3, R_4, ...$  with different rates such as 1, 0.5, 0.75, and others.

$$\text{Retirement Taxable Incomes} = R_1 \times RTI_1 + R_2 \times RTI_2 + R_3 \times RTI_3 + R_4 \times RTI_4 + \dots$$

**Example 1:** A retired couple have their social security benefits \$ 34,567, 401 K retirement distribution of \$5,000, IRA 3,000, and bank interests of \$1,250. Their total retirement taxable income is \$42,567 (from 34,567+5,000+3,000), which is less than \$50,000 and non-retirement taxable income is \$1,250 (< \$2,000). So they have no tax responsibility according to the above proposal. Their income tax is 0.

**Example 2:** A retired man has his social security benefits \$ 12,095, 401 K retirement distribution \$ 5,000, IRA 3,000, bank interests of \$500, and non-retirement wage of \$16,000. His total retirement taxable income (RTI) is \$20,095 (from 12,095+5,000+3,000). His AGI is \$36,595 (from 20,095+16,000+500), which is between \$25,000 and \$45,000. His retirement taxable income deduction rate is 0.42025 (from  $1 - (AGI \div S - 25,000) \div 20,000$ ). His taxable income is \$13,900.08 (from  $YTI = C4 - D4 - F2 - E4$  (Table 1) =  $36,595 - 12,550 - 1,700 - 20,095 \times 0.42025$ ). His tax rate is 11.13% from  $(\$13,900.08 \div 1,234,568 \div S + 0.1)$ . His income tax is \$1,546.51 from  $11.1259\% \times \$13,900.08$ .

2.3 *The Exiting State Social Security Benefits and Tax Return Simplification for Senior Citizens*

Many states such as AR, CA, GA, HI, KS, MN, MO, NY, OK, VA, and WI have complex tax calculation systems with multi-tax brackets (up to 12), Withholding Tables, related formulas (up to 216), and Tax Tables. According to existing tax laws, many states have social security benefit deductions with different tax regulations. The existing CA tax system has 9 tax brackets, 29-page Withholding Tables, 216 (9×3×8) formulas, and a 5-page Tax Table. KS tax system has 2-8 tax brackets (during the past 80 years), 22-page Withholding Tables, 48 (3×2×8) formulas, and 8-page Tax Table. The existing MO tax system has 9 tax brackets, 10-page Withholding Tables, 54 (9×6) formulas, and a Tax Table.

The existing state tax systems can be matched and simplified with one slope formula and one existing formula to have a 90%-99% reduction comparing existing withholding formulas, withholding tables, and Tax Table, which are shown at [www.scitcentral.com/documents/be5648da4795008d9893b752b9226c8f.pdf](http://www.scitcentral.com/documents/be5648da4795008d9893b752b9226c8f.pdf) (Table 4).

Table 2. K-40 Income Tax Return Form

Check one:	<input type="radio"/> Married filing separately	<input type="radio"/> Single	<input type="radio"/> Head of household	<input type="radio"/> Married filing jointly
Check Tax Status (S)	1	1	1	2
Standard deductions (\$)	4,000	3,500	6,000	8,000
Standard exemptions (\$):	2,250/person;			
Addition: Blind:	850__;			
Senior (65 or older):	850__;			
Standard tax credits (\$):				

Address:

Form Barcode

A	B	C	D	E	F	G	
Year	Your Name	Your SS#	Spouse Name	Spouse SS#	Exemptions	SS Benefit	1
							2
Federal AGI	Modifications (from Schedule S)	Kansas AGI	Standard/Itemized deductions	Social Security Deduction (SSD)	SSD Rate	Taxable income	3
							4
YTI	Yearly TI	YTI (G4)	Tax rate formula	Rate check (Tool)	Tax rate	Tax/Table	5
	0 - 50,000×S		$YTI \div C \div S + 0.03$	0.03 - 0.04785			6
	Over 50,000×S		$0.057 - D \times S \div YTI$	0.04785 - 0.057			7
Non-refundable tax credits	Tax balance If <0, enter 0	Use tax and Other taxes	State tax withheld (W-2 /1099s)	Refundable tax credits	Tax (Refund-)	Tax (Owe)	8
							9
Child#1 SS#	Child#1 Name	Child#2 SS#	Child#2 Name	Child#3 SS#	Child#3Name		10
							11
Tax Refund:	Routing#	Account#	Bank name	Bank phone#	Checking or	Saving	12
							13
Third-party:	Preparer name	EIN/SS#	Address	Signature	Phone#	Date	14
							15
Notes: Item	B4 / (interest)						16

(1) KS AGI (C4)=A4±B4 (2) Taxable income (G4)=C4-D4-F2-E4 (3) E4=G2×F4 Tax Return  
 (4) Tax (Owe+/Refund-)=B9+C9-D9-E9 (5) Additional documents may be needed. Barcode

KS has a Social Security (SS) tax cliff problem, which may cause a \$1,000 tax difference with such as a \$2 AGI difference from AGI \$74,999 to \$75,001 from such as \$20,000×5%. The Social Security (SS) tax cliff problem is resolved by our tax bill (HB 2727) amendment and HB 2597 (2022) with one slope (linear) formula according to [www.kslegislature.org/li/b2021\\_22/committees/ctte\\_h\\_tax\\_1/documents/testimony/20220314\\_02.pdf](http://www.kslegislature.org/li/b2021_22/committees/ctte_h_tax_1/documents/testimony/20220314_02.pdf) and [www.kslegislature.org/li/b202122/measurements/documents/ccr\\_2022\\_hb2597\\_s\\_4017](http://www.kslegislature.org/li/b202122/measurements/documents/ccr_2022_hb2597_s_4017) (Page 48). The simple formula is  $(1-(AGI-75,000) \div 10,000)$  or  $(85,000-AGI) \div 10,000$  from 1 to 0 linearly with one bracket from AGI from \$75,000 to \$85,000. When tax revenue reduction is not a problem, Social Security benefits may be reformed as non-taxable incomes without tax responsibility. Then seniors do not need to pay tax for their Social Security benefits.

The existing KS tax return form can be simplified with Table 2, which can be used by all KS people including seniors. Its simplification with the social security benefit deduction rate is 1 (100%) at AGI less than \$75,000, 1-0 at AGI \$75,000-\$85,000, or 0 at AGI more than \$85,000. The 2,801,120 is from  $50,000 \div (0.04785-0.03)$  and 457.5 is from  $50,000 \times (0.057-0.04785)$ . There are two taxable income ranges not over and over \$50,000×S. S is 1 for Single Filler or 2 for Couple Filler.

Existing tax revenue formulas can be simplified and combined simply, which is shown by Table2 (S=1 or 2).

$$\text{Total tax} = \text{Sum} ((YTIa \div C \div S + 0.03) YTIa) + \text{Sum}(0.057 YTIb - D \times S)$$

C=2,801,120 is from  $50,000 \div (0.04785 - 0.03)$  and D=457.5 is from  $50,000 \times (0.057 - 0.04785)$ . All tax data including those seniors with less than certain retirement incomes are considered. Neutral tax revenue can be reached with these number adjustments for seniors. Table 2 can be used by all KS people including seniors.

MO has social security benefit (SSB) deduction rates, which are reduced gradually from 100% for the adjustable gross income (AGI): (1) for Married filing jointly, social security benefit (SSB) deduction rate is 1 (100%) for AGI not over \$100,000,  $(1 - (AGI - 100,000) \div SSB) \times SSB$  for AGI \$100,000-\$100,000+SSB or 0 for AGI over \$100,000+SSB or (2) for All Other Statuses, social security benefit (SSB) deduction rate is 1 (100%) for AGI not over \$85,000,  $(1 - (AGI - 85,000) \div SSB) \times SSB$  for AGI \$85,000-\$85,000+SSB or 0 for AGI over \$85,000+SSB, which are available at [https://dor.mo.gov/forms/MO-A\\_2021.pdf](https://dor.mo.gov/forms/MO-A_2021.pdf) for more information.

(1) For Married filing jointly:  $(1 - (AGI - 100,000) \div SSB) \times SSB$  or

(2) For All Other Statuses:  $(1 - (AGI - 85,000) \div SSB) \times SSB$

Existing MO tax return forms can be simplified by Table 3, which can be used by all MO people including seniors. The 486,486.5 is from  $9,000 \div (0.0335 - 0.015)$  and 184.5 is from  $9,000 \times (0.054 - 0.0335)$  in 2020. There are two taxable income ranges not over and over \$9,000. With Table 3, the existing tax revenue formula can be simplified. Table 3 can be used by all people including seniors.

$$\text{Total tax} = \text{Sum} ((YTIa \div 486,486.5 + 0.015) YTIa) + \text{Sum}(0.054 YTIb - 184.5) \text{ (for 2020)}$$



Table 3. MO-1040 Income Tax Return Form

Check one:  Married filing separately/Single     Married filing jointly/QW     Head of household

Tax Status # (S)                    1                    2                    1.5                    Form Barcode  
 Standard deductions (\$)    12,400×1        12,400×2            12,400×1.5  
 Age (62-64)# \_\_\_\_; Age (≥65)# \_\_\_\_; Blind# \_\_\_\_; 100% Disabled# \_\_\_\_; Child# \_\_\_\_

Address:

A	B	C	D	E	F	G	
Your Name	SS#	Spouse Name	Spouse SS#	SS Benefits	SSBD Rate	SSB Deduction	1
							2
Federal AGI You/Spouse	Adjustments You/Spouse	Each MOAGI You/Spouse	MO AGI rate You/Spouse	Standard/Itemized deductions	Federal tax deduction	Taxable income You/Spouse	3
							4
				Together	Together		5
You/Spouse	Total MO AGI	Yearly TI	LG tax rate formula	Tax rate check	Tax rate	Tax / Table	6
You		0 - 9,000	YTI÷486,486.5+0.015	0.015-0.0335			7
Spouse	(together)	Over 9,000	0.054 - 184.5÷YTI	0.0335-0.054			8
Non-refundable tax credits	Tax balance If <0, enter 0	MO tax withheld	State refundable tax credits	Other taxes and Donations to MO	Tax (Refund-)	Tax (Owe)	9
							10
Child#1 SS#	Child#1 Name	Child#2 SS#	Child#2 Name	Child#3 SS#	Child#3Name		11
							12
Tax Refund:	Routing#	Account#	Bank name	Bank phone#	Checking or	Saving	13
							14
Third-party:	Preparer name	EIN/SS#	Address	Signature	Phone#	Date	15
							16
Notes: Item	B4 / interests						17

(1)  $C4/5 = A4/5 + B4/5$     (2)  $D4/5 = C4/5 \div B7$     (3) Taxable income (YTI) =  $(B7 - E4 - F4 - G2) \times D4/5$   
 (4)  $G2 = E2 \times F2$     (5) Tax (Owe+/Refund-) =  $B10 - C10 - D10 + E10$                     Tax Return Barcode

**2.4 State Tax Calculation Elimination and Simplification for Senior Citizens**

The existing state tax systems usually require all retired people with retirement incomes more than state standard deductions to calculate taxes for their tax returns, which involves more time and costs for seniors and governments. Most seniors have simple tax situations with relatively low retirement incomes. Their retirement incomes are from social security benefits, 401K retirement funds, IRA, annuities, interests (minor), and others.

For KS, a simple reform proposal is presented to let many retired people with less than certain adjustable gross income AGI do not need to calculate their taxes for their tax returns to save time and costs for many retired people and the federal government.

<u>Adjustable gross income (AGI):</u>	<u>Retirement taxable income (RTI) deduction:</u>
Not over \$30,000* × S	100% × RTI
(\$30,000 - \$40,000) × S	(1 - (AGI ÷ S - 30,000) ÷ 10,000) × RTI
Over \$40,000* × S	0

If adjustable gross income (AGI) is not over \$30,000×S, retirement taxable income (RTI) deduction is 100% plus total non-retirement taxable income not over \$1,500\*×S is allowed to have income tax to 0. Then these seniors do not need to calculate taxes for their tax returns. S is the status number (2 for married individuals filing joint returns or 1 for all other individuals). If adjustable gross income (AGI) is over \$30,000×S but not over \$40,000×S, a rate from 100% to 0 is deducted for all retirement taxable incomes. The linear formula may be equally converted into ((40,000-AGI÷S) ÷ 10,000) × RTI. If adjustable gross income (AGI) is over \$40,000×S, retirement taxable income deduction is 0. \*\$30,000, \$40,000, \$1,500, and other numbers for seniors are adjusted to have no or less tax revenue change before and after the tax reform. Social security benefits (G2), social security benefit deduction (SSBD) rate (F4), and SSBD (E4) in Table 2 can be replaced with retirement taxable incomes (RTI), RTI rate, and RTI deduction.

With the existing KS tax system, retired couples prefer to file tax returns separately to have double social security deductions, which increases time and costs for many retired couples and the KS state government. Their simplification is needed to consider the differences between Single and Couple fillers. There are other options, such as using federal RTI deductions as state RTI deductions.

**Example 3:** A retired man has his social security benefits of \$18,765, 401 K retirement distribution \$3,000, IRA 5,000, and total non-retirement taxable income of \$1,000. His AGI is \$27,765 from (18,765+3,000+5,000+1,000), which is less than \$30,000, and his total non-retirement taxable income is \$1,000 (less than \$1,500). So he has no tax responsibility according to the above proposal. His income tax is 0.

**Example 4:** Retired couples have social security benefits of \$39,432, 401 K retirement distribution \$ 5,000, IRA 5,000, and bank interests of \$2,000. Their all retirement taxable incomes (RI) are \$49,432 from (39,432+5,000+5,000). Their total non-retirement taxable income is \$20,000. Their AGI is \$71,432 from (49,432+20,000+2,000). Their retirement taxable income deduction rate is 0.4284 from (1-(AGI÷S-30,000)÷10,000). Their taxable income is \$37,755.33 from (YTI=C4-D4-F2-E4 (Table 2) =71,432-8,000-2,250×2-0.4284×49,432). Their income tax rate is 3.67% from (37,755.33÷2,801,120÷S+0.03). Their tax is \$1,387.11 from 3.6739% × 37,755.33.

A similar proposal to reform the MO tax system is presented. Then many retired people with less than certain retirement incomes such as not over \$50,000, these retired people have income tax 0 and do not need to calculate their taxes for their tax returns to save time and costs for MO government and seniors.

<u>Adjustable gross income (AGI):</u>	<u>Retirement taxable income (RTI) deduction:</u>
Not over \$50,000*	100% × RTI

Over \$50,000 but not over \$70,000	$(1 - (AGI-50,000) \div 20,000) \times RTI$
Over \$70,000*	0

If adjustable gross income (AGI) is not over \$50,000, retirement taxable income (RTI) deduction is 100%, and total non-retirement taxable income not over \$1,500\* is allowed to have income tax to 0. Then these seniors do not need to calculate taxes for their tax returns. If adjustable gross income is over \$50,000 but not over \$70,000, a rate from 100% to 0 is deducted for all retirement incomes. The linear formula may be equally converted into  $((70,000 - AGI) \div 10,000) \times RTI$ . If adjustable gross income is over \$70,000, the retirement income deduction is to 0. \*\$50,000, \$70,000, \$1,500, or other numbers for seniors are adjusted to have no or less tax revenue change before and after the reform. Social security benefits (E2), Social security benefit deduction rate (F2), and SSBD (G2) in Table 3 can be replaced with retirement taxable incomes (RTI), RTI rate, and RTI deduction.

**Example 5:** A retired senior has his social security benefits of \$33,456, 401 K retirement distribution of \$5,000, IRA 5,000, and bank interests of \$1,000. Their AGI is \$44,456 from  $(33,456+5,000+5,000+1,000)$ , which is less than \$50,000, and their total non-retirement income is \$1,000, which is less than \$1,500. So he has no tax responsibility according to the above proposal. His income tax is 0.

Similar to federal senior retirement incomes, all state retirement taxable incomes may be combined simply with an equal basis, which means  $R1=R2=R3=R4= \dots =1$ . Another option is to have different  $R1, R2, R3, R4, \dots$  with different rates such as 1, 0.5, 0.75, and others.

Many other states may have similar or different tax situations and systems. More information is available at different websites such as [www.aigrs.com/home/financial-education/education-center/tax-matters/not-tax-social-security](http://www.aigrs.com/home/financial-education/education-center/tax-matters/not-tax-social-security) and [www.thebalance.com/states-that-exempt-social-security-3193304](http://www.thebalance.com/states-that-exempt-social-security-3193304) with full, zero or partial deductions from social security benefits and retirement incomes.

Such as Minnesota has partial social security benefit subtractions according to different rates (50%, 20% or 0), incomes and tax statuses (Married Filing Jointly or Qualifying Widow(er), Single or Head of household or Married Filing Separate) at [www.revenue.state.mn.us/sites/default/files/2021-12/mlm\\_21.pdf](http://www.revenue.state.mn.us/sites/default/files/2021-12/mlm_21.pdf) (Line 12) and [www.revenue.state.mn.us/social-security-benefit-subtraction](http://www.revenue.state.mn.us/social-security-benefit-subtraction) (Subtraction Amount). One simple linear formula can be used to simplify the existing social security benefit subtractions deductions or many seniors with retirement incomes less than certain amounts do not need to figure out their taxes for tax returns similarly.

Maryland has a credit of \$1,000 for an individual filer or a couple with only one spouse aged 65 or older. For joint filers, the credit is \$1,750, which begins in 2022. Maryland allows a pension exclusion of \$34,300 in 2022, but the exclusion does consider untaxed social security benefits and can be phased out. [www.marylandtaxes.gov/forms/Personal\\_Tax\\_Tips/tip51.pdf](http://www.marylandtaxes.gov/forms/Personal_Tax_Tips/tip51.pdf).

One linear formula can be used to simplify existing social security benefit deductions for many governments. All retirement incomes, non-retirement incomes, AGI, and neutral tax revenue may be considered to simplify tax returns for seniors. Our goal is to let many seniors with less than certain retirement incomes have no tax responsibility and do not need to figure out their taxes and many other seniors with more retirement incomes to simplify their tax returns. Then many seniors and governments can reduce tax processing time and costs. Other countries may have similar tax system situations, which can be simplified and shown at [www.taxsimplecenter.net/worldtaxsimplification.html](http://www.taxsimplecenter.net/worldtaxsimplification.html) with 2 or 1 linear formula.

### **3. Conclusion**

In summary, the U.S. Federal and State tax return simplification could help senior citizens calculate their tax returns more effectively and efficiently. The suggested tax return method can reduce tax processing time and costs for tax reporters and governments. This paper provides one linear formula to simplify federal and state Social Security tax deductions and the existing state tax calculation systems. The new method is to combine social security benefits, 401K retirement funds, IRA, annuities, and other retirement incomes to simplify the tax returns. Many senior citizens may have certain retirement incomes, such as less than \$25,000 for Single filers or \$50,000 for Married filing jointly, they will have no Federal or State tax responsibilities and do not need to file their tax returns. Senior citizens who have retirement incomes over standard deductions can also simplify their tax return processes. Tax revenue can be adjusted according to neutral or less tax revenue procedures. Overall, the proposed tax simplification method can provide several substantial benefits for reporters and governments. Tax simplification methods may also be adopted in other countries.

### **References**

- Davis Carl, Kelly Davis, Matthew Gardner, Robert S. McIntyre, Jeff McLynch and Alla Sapozhnikova, Jan. 2013, Who Pays? A Distributional Analysis of the Tax Systems in All 50 States (4th ed.), the Institute on Taxation and Economic Policy (ITEP), Congress.gov. 02/09/2018, Public Law No: 115-123, "H.R.1892 - Bipartisan Budget Act of 2018."  
<https://www.congress.gov/bill/115th-congress/house-bill/1892/text>.
- Economic Growth and Tax Relief Reconciliation Act of 2001 (EGTRRA 2001), Public Law 107-16, 115 Stat. 38, June 7.
- Forebrain, John, March 2012, "Personal income taxation", The Economic Society of Australia, Economic Papers, Vol. 30, No. 1, pp. 18-23.
- Gale, William G. and Joseph A. Pechman, July 17, 2001, the Brookings Institution, Congress Testimony, "Tax Simplification: Issues and Options," Congress of the United States, House of Representatives, Committee on Ways and Means, Subcommittee on Oversight, Subcommittee on Select Revenue Estimates.
- Institution on Taxation and Economic Policy. 2011. "Income Tax Simplification: How to Achieve It," Policy Brief, July.
- Internal Revenue Service, January 30, 2020, IR-2020-24, "New Form 1040-SR, Alternative Filing Option Available for Seniors." <https://www.irs.gov/newsroom/new-form-1040-sr-alternative-filing-option-available-for-seniors>.

- Kao, Robert, and John Lee. 2013. "The U.S. Personal Income Tax Reform: Linear and Gradual Tax Simplifications," *Academy of Economics and Finance Journal*, Volume 4, 47-55.
- Kao, Robert, and John Lee. 2014. "US Federal and State Corporate Tax Simplification" *Journal of Business and Economics*, Volume 5, 1473-1483.
- Kao, Robert, and John Lee. 2017. "The LG Tax System for Federal Individual Income Tax Compliance" *Journal of Business and Economics*, Volume 8, 551-561.
- National Taxpayer Advocate, "Annual Report to Congress 2018," [https://www.taxpayeradvocate.irs.gov/wp-content/uploads/2020/07/ARC18\\_ExecSummary.pdf](https://www.taxpayeradvocate.irs.gov/wp-content/uploads/2020/07/ARC18_ExecSummary.pdf), Publication 2104-C (Rev.2-2019), Catalog Number 39586N Department of the Treasury Internal Revenue Service.
- Tax Policy Center, 2020. Key Elements of the U.S. Tax System, Tax Policy Center, Urban Institution & Brookings Institution, Washington, DC.